

# The More Alaska Production Act in 15 minutes A presentation to Southeast Conference

March 13, 2014

Department of Revenue

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<sup>1.</sup> UGF Revenues : Fall 2013 Revenue Sources Book pages 94-95 (December 4, 2013)

Sources:

<sup>2.</sup> Jobs: Institute of Social and Economic Research, Alaska's Economy: The Challenge Ahead (September 24, 2013)

# What were the main reforms?

### Oil taxes were reformed because of:

- 1. Declining production.
- 2. Comparatively low investment.
- 3. Declining opportunities for Alaskans.

#### **Key reforms:**

- 1. Replaced variable tax rates with fixed rate.
- Changed from credit based on spending to one based on production.
- Added incentives for new oil production.



### Replaced variable tax with fixed rate?

#### **ACES**

Tax Rate = 25% + Progressive Rate

MAP Act (SB 21)

Progressive Rate:

- West Coast Price Transportation Costs = Gross Value at the Point of Production (GVPP).
- GVPP Lease Expenditures = Production Tax Value (PTV).
- 3. If PTV/bbl is less than \$92.50, rate is 25% PLUS PTV/bbl 30 x .004%.
- 4. Above \$92.50, rate is 50% PLUS PTV/bbl 92.50 x .001%.

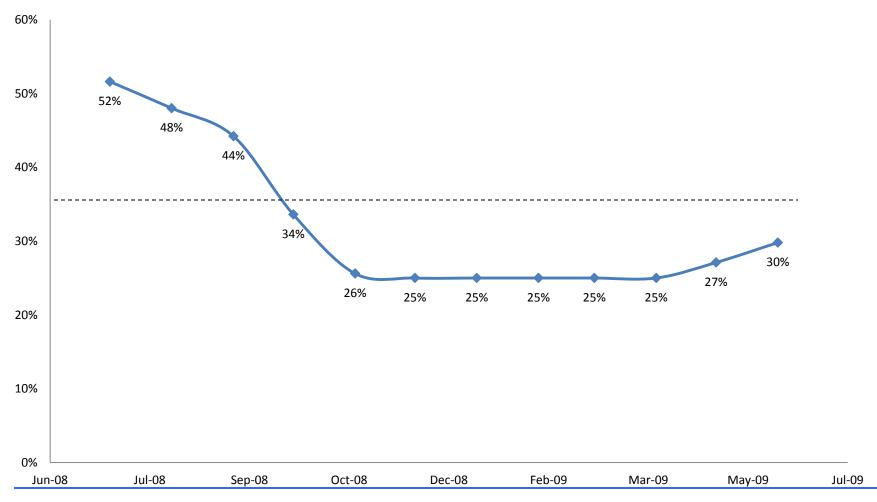
Maximum Rate: 75% (25% +50%)

Tax Rate = 35%

### ACES Had Tax Rates That Changed Monthly

#### **Monthly Tax Rates under ACES**

for Fiscal Year 2009



## Changed from credit based on spending to one based on production.

#### **ACES**

Qualified Capital Expenditure Credit:

20% of capital spending.

Credit <u>can</u> reduce tax below minimum tax.

#### MAP Act (SB 21)

#### **Dollars Per Taxable Barrel:**

Gross Value < \$80 = \$8

Gross Value < \$90 = \$7

Gross Value < \$100 = \$6

Gross Value < \$110 = \$5

Gross Value < \$120 = \$4

Gross Value < \$130 = \$3

Gross Value < \$140 = \$2

Gross Value < \$150 = \$1

Gross Value > \$150 = \$0

Credit <u>cannot</u> reduce tax due below minimum tax of 4% of gross value.

# Added incentives for new oil production. Reduces tax liability in new production areas.

#### **ACES**

Old and new production taxed at same, companywide tax rate.

### MAP Act (SB 21)

New "Gross Value Reduction" (GVR) excludes 20% or 30% of the gross value of qualifying production, from the tax calculation.

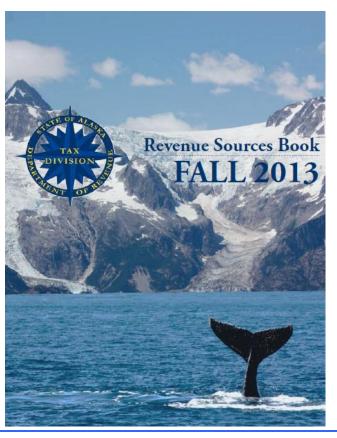
- Areas around a current PA that may not be commercial to develop
- New pools of oil that have not been discovered or developed
- GVR eligible oil received flat \$5/bbl credit rather than sliding scale, can offset minimum tax.

# What did the More Alaska Production Act (SB 21) do?

- Took a tax system with *variable tax rates* and *credits for capital spending* and simplified it with a <u>flat tax rate of 35%</u> and <u>credits for production</u>.
- Provided extra incentives for production from new units and undeveloped participating areas in existing units.
- ➤ <u>Did not</u> change royalties, property tax or corporate income taxes on oil production.

### Now What?

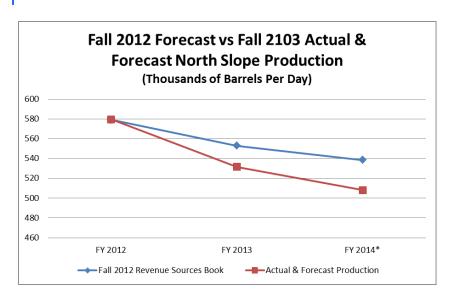
### What is happening with State revenues?

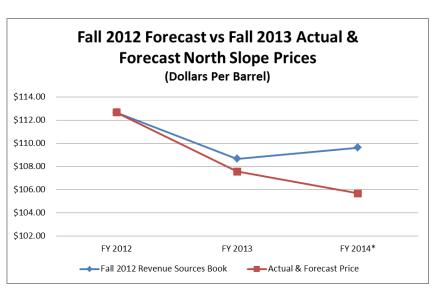


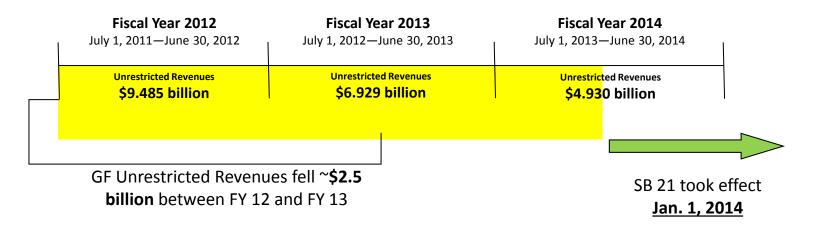
# What is happening with North Slope production?



### Revenue Has Been Declining Since 2011

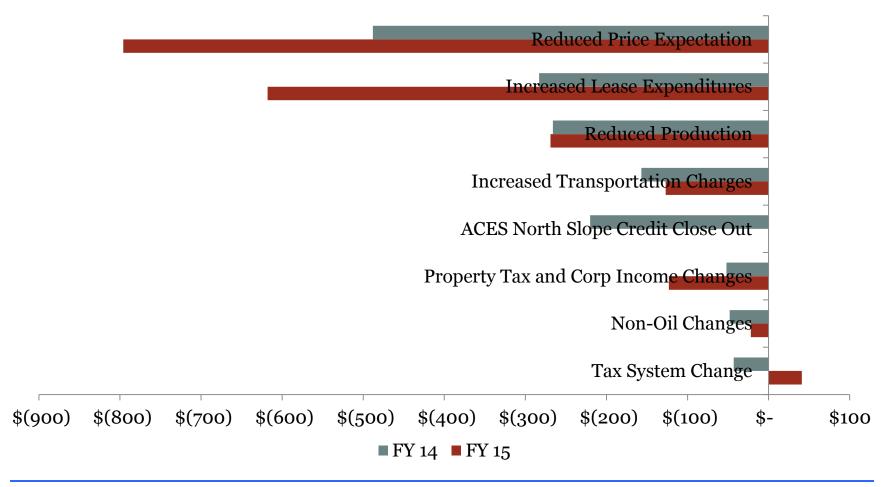






<sup>\*</sup>Note: Fiscal Year 2014 is forecast, prior fiscal years are actuals.

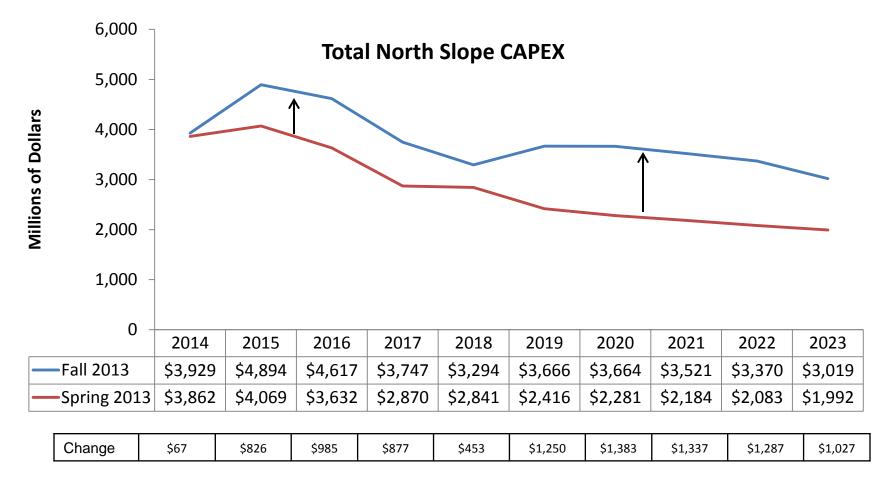
# MAJOR CONTRIBUTORS OF CHANGES IN REVENUE FORECAST (FY14-15)



Source: DOR December 2013 estimates

# CHANGE IN NORTH SLOPE LEASE EXPENDITURE FORECAST

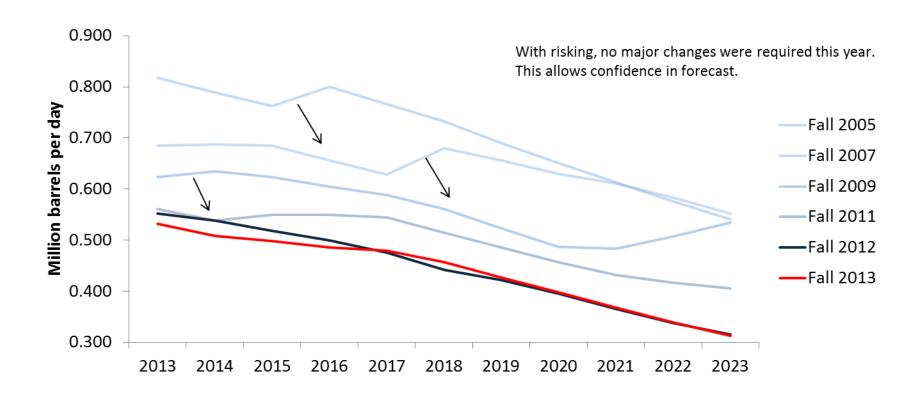
FALL 2013 TO SPRING 2013



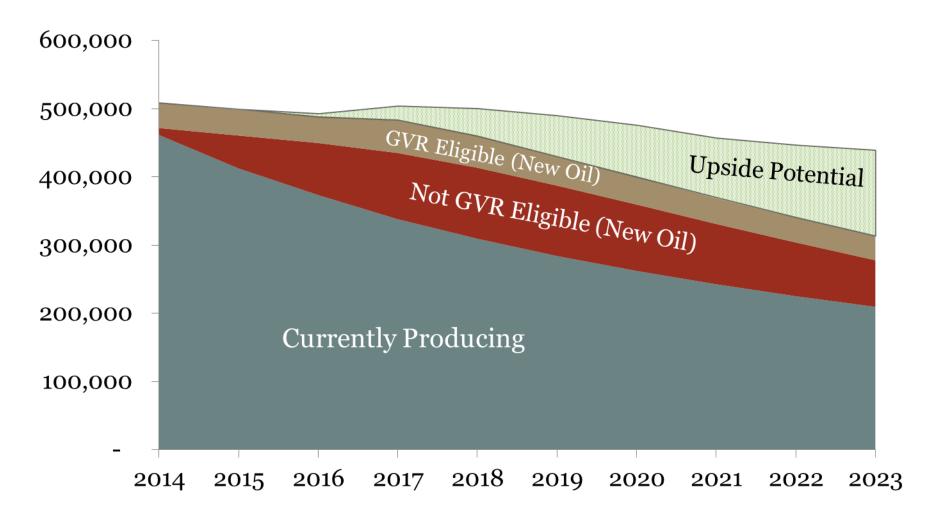
Note: These estimates include lease expenditures by companies that are not expected to have a tax liability.

Total Increase: \$9,492

#### COMPARING ANS OIL PRODUCTION FORECASTS



### NORTH SLOPE PRODUCTION FORECAST FALL 2013



### THANK YOU

#### Please find our contact information below:

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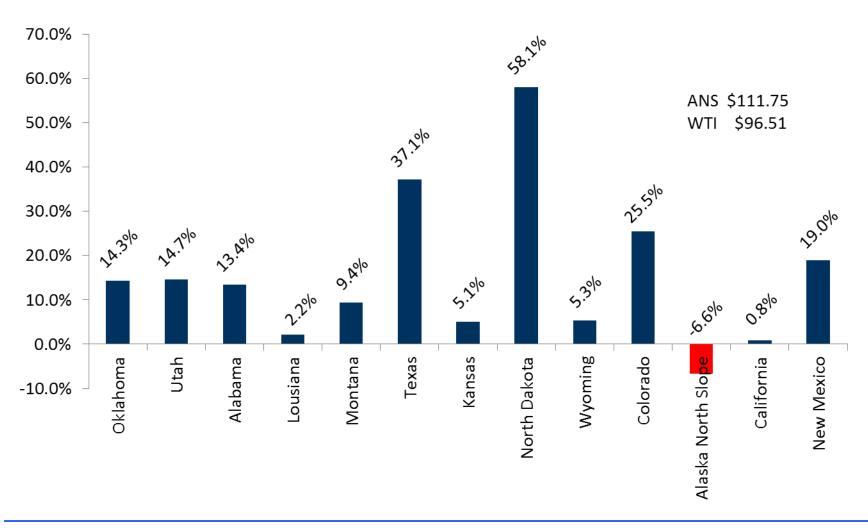
### Resources

http://dor.alaska.gov/MAPActDocuments.aspx



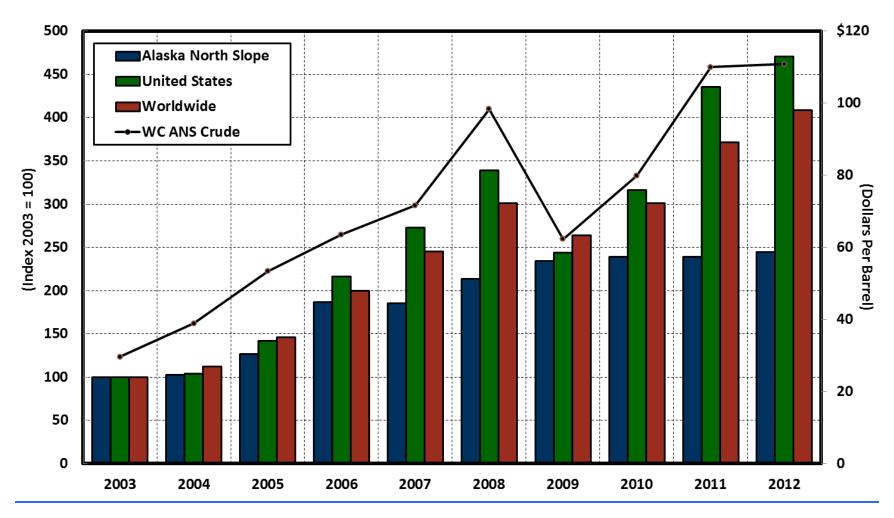
### Supplemental Slides

### CHANGE IN AVERAGE DAILY OIL PRODUCTION BY STATE—2011-2012 PREPARED BY DOR, ECONOMIC RESEARCH GROUP (MARCH 18, 2013)



### EST. CAPITAL SPENDING FOR EXPLORATION & DEVELOPMENT:

AK NORTH SLOPE VS. U.S. & WORLD SPENDING\*, 2003-2012



# Wait, SB 21 raises more revenue than ACES?

- Both the More Alaska
   Production Act (SB 21) and
   ACES are net tax systems
   that allow companies to
   deduct their spending in
   Alaska.
- Both levy the tax against the production tax value, which for the majority of oil is calculated the same way.
- "New" oil gets an additional reduction to its production tax value which accounts for the difference in Production Tax Value.

	ACES	MAP Act
ANS Price	\$105.06	\$105.06
Transportation	-\$10.03	-\$10.03
Lease Expenditures	-\$45.99	-\$45.99
Production Tax	\$49.04	\$49.04
Value (PTV/bbl)  Production Tax		
Value (total)	\$7.778 billion	\$7.715 billion*

\*Difference in PTV due to "New" Oil benefit (GVR) in SB 21 (~\$63 million in FY 15).

# Wait, SB 21 raises more revenue than ACES?

- A key difference between the two is:
- Under ACES, the tax rate depends on (1) price (2) production (3) lease expenditures (4) cost of transportation, i.e. the tariff.
- At these prices, the ACES tax rate = 25% + [(PTV-30) x .004]
- Under the MAP Act, the tax rate is 35%.

	ACES	MAP Act
Production Tax Value (PTV)	\$49.04	\$49.04
Progressive Tax	7.6%	N/A
Base Tax	25%	35%
Tax Rate	32.6%	35%

### Wait, SB 21 raises more revenue than ACES?

	ACES	MAP Act
Production Tax Value (PTV) Billions of dollars	\$7.778	\$7.715
Tax Rate	32.6%	35%
Tax Before Credits Billions of dollars	\$2.535	\$2.700
Deductible Credits <sup>1</sup>	-\$890	-\$960
Tax Revenue Billions of dollars	\$1.625	\$1.740

<sup>1.</sup> ACES credits based on qualified capital spending of \$4.45 billion in deductible capital expenditures in FY 15.

Calculations based on FY 15 income statement found on page 106 of the Fall 2013 Revenue Sourcebook. It is illustrative and represents an approximation of the production tax calculation and does not match production tax estimates throughout the Revenue Source Book.